

## IBAC Technical Report Summary

**Subject:** ICAO Safety Strategy

**Meeting:** ICAO Directors General of Civil Aviation  
Conference on a Global Strategy for Aviation Safety

**IBAC File:** Safety

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### **Summary:**

ICAO convened a meeting of the Directors General of Civil Aviation held at ICAO headquarters in Montreal 20 to 22 March 2006. Business Aviation was represented by Don Spruston (IBAC), Steve Brown (NBAA) and Ray Rohr (IBAC). IBAC submitted two Papers for consideration by the Conference as follows:

1. Modernizing Annex 6 Part II – Operations of International General Aviation; and
2. SMS as a Mechanism for Safety Oversight.

Major issues of the Conference focused on public exposure of information collected during ICAO USOAP audits, application of SMS and a unified strategy for addressing safety deficiencies.

The IBAC proposal to modernize Annex 6 Part II was accepted by the Conference and ICAO was asked to proceed accordingly in the final report of the Conference.

Details of the agenda items is provided in the attached report.

### **Implication for Business Aviation:**

The most important issue for business aviation was the agreement to modernize Annex 6 Part II. There was also strong acceptance of many of the concepts promoted in the IS-BAO such as SMS applications, which lends support to the position taken by IBAC with the JAA, EASA and others towards acceptance of a performance based approach to rule making.

### **Decisions Required:**

IBAC will continue to work with the ICAO Secretariat and Air Navigation Commission in their assessment of the Annex 6 Part II proposal.

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## **ICAO Directors General of Civil Aviation Conference on a Global Strategy for Aviation Safety**

### **General**

The ICAO Directors General of Civil Aviation Conference on a Global Strategy for Aviation Safety was initiated by ICAO primarily due to the increased number of accidents that occurred in 2005. The Conference objective was development of a global strategy for aviation safety.

The Conference was opened by the President of the ICAO Council and the Minister of Transport for Canada. Dr. Kotaite was elected Chairman of the Conference.

Specific agenda item reports are as follows.

#### Agenda 1 The Status of Aviation Today

In this Agenda Item, subjects included Trends in Aviation Safety, the Status of Safety Oversight and Initiatives of States and Industry. Proposals were put forward on options for improving safety as traffic continues to grow. For example, the programs promoted by IBAC and IATA (IS-BAO and IOSA) were noted and appreciation expressed. Considerable exposure was given to the IATA developed Global Aviation Safety Roadmap (this issue warrants work by IBAC to develop something similar).

Recommendations of the Conference centered around the need for States to work hard on improving Safety Oversight primarily based on the Safety Roadmap developed by IATA and accepted by ICAO.

#### Agenda 2 Improving Aviation Safety

This Agenda included Transparency and Sharing of Information, Managing of Aviation Safety, Unified Strategy to Resolve Safety Related Deficiencies, Mutual Recognition and Enhancing Safety Oversight.

Transparency and the public release of information from the USOAP audits was a very controversial item. Essentially all States agreed to the maintenance of all audit findings on a protected website for access only by States. However there was considerable disagreement regarding the form and timing of public release. Many States agreed to the need, and their willingness, to release the information after the audit was completed. Others had concern with release under any circumstances. A compromise was offered by the Chairman revolving around the concept of making the information available following two years of grace to allow States time to resolve deficiencies. Concern continued on both sides

regarding the compromise. The final report provides for a two year period and after that time the name of States that refuse to release the information will be made public.

There was extremely strong support for the application of Safety Management Systems in rulemaking. Considerable discussion revolved around the benefits of a separate Annex for SMS. There was support for the need for modernizing Annex 6 Part II and the report recommends that ICAO do so.

The unified strategy proposal implied less work in the future for ICAO on developing SARPS and more on implementing existing Standards and associated provisions. The elements of the strategy includes a partnership program, COSCAP, audits and corrective actions, information exchange and other sharing mechanisms. A good briefing was given on the new ICAO database for safety information exchange (FSIX). It was recommended that regional and sub-regional safety oversight organizations, States coordinate re the Unified Strategy and that regions exchange information through FSIX.

The mutual recognition discussion emphasized the need for cooperation on USOAP, and the need for a mechanism for resolving significant safety concerns. The concept of a pool of international safety oversight capacity was discussed along with the need to allocate funds for the unified strategy in the next budget.

There was support for the need for funds and ICAO to provide assistance. Consideration will be given in preparation of the next budget.

### Agenda 3 Beyond the Current Framework

This agenda item centered on the needs of modern day aviation, which features economic liberalization. Of particular interest there was agreement to address the relationship between the operator and regulator. A recommendation of the Conference included the need to better define the operator and State of the operator. It was agreed that there was a need to review the Annexes to ensure that safety objectives were addressed and that States had adequate flexibility. A number of specific recommendations were made in this regard..

It was also agreed that technical cooperation needs more focus and flags of convenience situations should not be tolerated.

It was agreed to develop a new Annex on Safety Management Systems.

